IN THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF SOUTH CAROLINA BEAUFORT DIVISION

Marcos Bognar, 1 Andrew Skorjanc,] Paul C. Liebrecht. 1 on behalf of themselves and all others similarly situated, 1 Plaintiffs, 1] 1 Civil Action No.: 9:10cv3227-SB VS. 1 Town of Ridgeland, Ridgeland Police Department, Gary Hodges, 1 Richard V. Woods, and] iTraffic Safety, LLC, Defendants. 1

FIRST AMENDED CLASS ACTION COMPLAINT

PREFATORY STATEMENT

At the April 28, 2011 hearing, the Court ruled that Plaintiffs Ahlum, Glenn, and Gain had not stated a claim with respect to their civil rights causes of action. The Court also denied Plaintiffs Goodman and Selander the opportunity to join the lawsuit, concluding that their civil rights had not been violated. The Court allowed three putative Plaintiffs to file an amended complaint. Plaintiffs have elected not to pursue claims related to the Civil Rights Acts, specifically 42 U.S.C. § 1983. Rather, Plaintiffs continue to maintain that Defendants have unlawfully conspired with one another to damage their property and to cause special damage to them to have to defend themselves where Defendants have charged Plaintiffs with crimes and attempted to exert police force outside of their territorial jurisdiction in clear violation of South Carolina law.

I. NATURE OF THE CASE

1. Plaintiffs bring this class action by and through their undersigned counsel of record, and on behalf of themselves and others similarly situated make this Racketeering and Civil Conspiracy Complaint for monetary damages and for injunctive relief against Defendants Town of Ridgeland, Gary Hodges, Richard V. Woods, and iTraffic Safety, LLC, for conspiring to make illegal and unlawful arrests for violations of a municipal ordinance for speeding, whereby Defendants conspired to attempt to serve alleged violators of the municipal ordinance by direct mail and outside of their respective jurisdiction. In furtherance of the conspiracy, Defendants committed numerous predicate acts, including but not limited to mail fraud and wire fraud. As such, Defendants have violated the Racketeering Influenced and Corrupt Organizations Act, 18 U.S.C. §§ 1961, et seq. Plaintiffs also bring civil conspiracy claims against Defendants Town of Ridgeland and the Ridgeland Police Department under the South Carolina Tort Claims Act and common law claims against Defendant iTraffic Safety, LLC.

II. Parties

- Plaintiff Marcos Bognar is a citizen and resident of Monmouth Junction,
 New Jersey.
- 3. Plaintiff Andrew Skorjanc is a citizen and resident of Charlotte, North Carolina.
- 4. Plaintiff Paul C. Liebrecht is a citizen and resident of Galax, Virginia.

- Defendant Town of Ridgeland is a municipality in Jasper County, South Carolina.
- 6. Defendant Ridgeland Police Department has law enforcement powers in the Town of Ridgeland, which is located in Jasper County, South Carolina.
- 7. Defendant Gary Hodges is the Mayor of the Town of Ridgeland. He is being sued in both his official and individual capacities.
- 8. Defendant Richard V. Woods is the Chief of Police of the Ridgeland Police

 Department, and upon information and belief, is a citizen of South Carolina.

 He is being sued in both his official and individual capacities.
- 9. Defendant iTraffic, LLC, is a limited liability company organized under the laws of South Carolina.

III. Jurisdiction and Venue

- 10. Jurisdiction is proper in this Court under 28 U.S.C. § 1331. Plaintiffs seek damages for statutory violations arising under federal law. This Court has supplemental jurisdiction over Plaintiffs common law claims as they arise out the same transaction or occurrence as the federal claims.
- 11. Venue is proper in this Court as a substantial portion of the events complained of occurred in South Carolina.
- 12. Beaufort is the proper division for this action pursuant to Local Civil Rule
 3.01 DSC as a substantial part of the events or omissions giving rise to
 Plaintiffs causes of action occurred within the division.

IV. Factual Allegations

- 13. In July, 2010, the Town of Ridgeland (hereinafter "Town") began enforcing a municipal ordinance for speeding with iTraffic Safety, LLC at the direction of its Mayor Gary Hodges and in collaboration with the Ridgeland Police Department.
- 14. In an effort to generate revenue and under the guise of improving public safety and preventing fatalities on I-95, the Town initiated the I-95 Public Safety Program. To that end, the Town contracted with a company known as iTraffic to catch speeding drivers using a recreational vehicle stationed on the interstate which is armed with a video camera and radar.
- 15. While Defendants contend that the traffic enforcement was created to promote safety, the program was truly designed to generate revenue.
- 16. In fact, Defendants never intend to try Plaintiffs or class members to a jury and upon information and belief, Defendants have not called any cases to a jury trial.
- 17. In order to institute the program, Defendant iTraffic (a for profit entity) invested a substantial amount of money, providing the upfront costs to institute and continue to run the program, including hiring two officers, back office administrative personnel, and providing necessary equipment.
- 18. In return for its investment, Defendant iTraffic receives 50% of the town fees generated from each ticket.
- 19. Defendant iTraffic exercises a great deal of control over the Officers who man the traffic unit.

- 20. Although the officers who man the unit are now employed by the Town of Ridgeland Police Department, Defendant iTraffic dictates the number of hours the officers are to be in the traffic unit, monitors the officers' time cards, and even makes decisions regarding when to deploy officers based solely upon financial considerations.
- 21. William Danzell of iTraffic emailed Officers Swinehamer and Lowther on October 15, 2010, instructing each of them that they are on the clock only when they are in the unit, requesting that each of them sign a time card when they arrive and when they are deployed. The email further notes that the iTraffic 40 hour work week is determined by the number of hours deployed and that time cards will be delivered by Jason Cox from iTraffic. (Exhibit A)
- 22. William Danzell of iTraffic followed up his financial expectations by email to Jason Taylor, Town of Ridgeland Administrator, dated October 18, 2010 stating,

Just a follow-up to our lunch on Friday. We should be consistently be (sic) delivering 120 to 130 tickets to Sandy on a daily basis. The potential is 200 but further improvements are required in the backoffice to achieve this number. We are working on this...but, we are not there yet. I'll keep you posted. (Exhibit B)

- 23. While the Town of Ridgeland Police Department employs the officers to work a forty hour work week, iTraffic exercises complete control regarding when to deploy the unit and when to pull an officer off duty at the last minute for financial reasons.
- 24. For instance, Jason Cox of iTraffic emailed Officer Swinehamer on January 19, 2011 and stated:

As per our conversation this morning, I under stand [sic] the fact that you want to work today to complete the 40 hour work week. However, our violation volumes do not make it economically viable to deploy today. I was informed that iTraffic is only paying for deployment hours, and anything under (or over) the 40 hour work week should be taken up with the town/PD since you are a town employee. Having said that, we will not need you to deploy today. (Exhibit C)(emphasis added)

25. By email dated January 18, 2011, Jason Cox of iTraffic told Captain Mador of the Ridgeland Police Department that he was issuing directives for 24 hour Friday-Sunday deployments, noting that Officers Dobbs and Swinehamer have agreed to work 12 hours on and 12 hours off. The email forwarded the following internal discussion among Nick Maxey, Bill Danzell and Jason Cox:

If possible, I think we should move to 24 hour Friday-Sunday deployments. The numbers show (last weeks data) that we will get a 50% increase if we move the weekday deployment to the weekend. What's more, the data shows that we have higher speeds for evening and early morning deployments. The stats: 575 total violations for Wednesday-Sunday. Breakdown: 100 violations for weekday, and 475 for weekend. The average violation count for weekday was 50 violations per weekday (16 hour) deployment. The average for weekend deployments was 135 violations per day (16 hour) deployment; that's excluding Nelson's 3rd shift. Nelson captured 30 violations for third shift, which was the same volume as a weekday deployment, but 40% of those violations were 85+MPH; whereas, on average, 25% of the violations were 85+ for weekday deployments. (Exhibit D.)

26. None of these directives from Jason Cox address public safety but rather suggest Defendants' motivation is to maximize profit in their police efforts.

- 27. By email dated November 12, 2010, William Danzell again contacted Jason Taylor emphasizing the importance of profitability and stating, "What stands out on the November numbers is that the violations per hour have fallen to the (sic) 10 violations per hour. And, each deployment is not getting 16 roadside hours per shift." (Exhibit E)
- 28. Despite Mayor Hodges' representations early on that the system was working given the reduction in the number of violations, internal discussions were brewing concerning disappointment in the number of tickets generated.
- 29. On December 1, 2010 William Danzell contacted Jason Taylor to again express his concern for profitability stating:

Please look at the number of deployed officer hours. Our goal is to have 160 deployed hours in a week and 640 deployed hours a month. In October we employed the officers 528 hours; and, in November we employed them for 471 hours. If these numbers are good numbers, then I have a couple of concerns:

- 1)The trend is not good; and
- 2) Our November deployed hours is (sic) about 26% lower than the 640 hours a month we subscribe to. Please check your records to see if the Officer time sheets match these numbers; and if not, accounting will need to be brought into the loop to make the necessary adjustments to the iTraffic bill. (Exhibit F)
- 30. Under the program, an officer is stationed on the side of the road in a motor home equipped with radar and camera. An officer monitors the cameras, which will take a picture of the alleged speeding driver and the driver's

- license tag if the driver is driving 11mph or more over the posted state speed limit of 70mph.¹
- 31. The traffic enforcement system actually creates additional danger due to the placement of the traffic control vehicle and the blinding flash of light used to take a photograph of prospective and alleged violators.
- 32. Based on the testimony of Defendant Gary Hodges at a South Carolina Senate Subcommittee Hearing in January, 2011, the speeding enforcement is fully automated, and the monitoring officer does not make decisions on which vehicles to photograph.
- 33. Upon information and belief, when on duty, the officers exclusively rely upon the iTraffic system even if they witness an excessive speeder.
- 34. Defendant Hodges further testified at that same Senate Subcommitte Hearing that the photographs of the vehicle tag and driver are submitted to Defendant iTraffic for review and cross-referencing with DMV databases to make a match between the photograph of the driver and registered drivers in the same household. No officer or employee of the Ridgeland Police Department makes the decision of whether a driver matches a registered driver in the household. Instead, that decision is left to iTraffic who earns a minimum of \$24.50 for each ticket that is paid by an alleged violator.
- 35. Defendant Hodges further testified that each traffic ticket is automatically generated on a South Carolina Uniform Traffic Ticket, and not on an ordinance summons.

¹ Although the speed limit is posted at 70mph based upon state law, Defendants state that they only issue tickets for violations exceeding 80mph.

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- 36. The officer does not initiate a traffic stop and does not personally serve the driver within the officer's jurisdiction pursuant to S.C. Code Ann. § 5-7-110.
- 37. Several days later, the Ridgeland Police Department sends a letter under the signature of Richard Woods, to the driver along with a State of South Carolina Uniform Traffic Ticket. Although the letter is signed by Richard Woods, the Chief of Police, the ticket has the electronic name of another officer printed on it. Moreover, Defendant Hodges testified that the tickets are mailed from the town hall, meaning that the officer does not even personally mail the ticket to the alleged violator.
- 38. The letter informs the driver that he or she has violated a town ordinance regarding speeding and that he or she must pay a fine. The letter falsely states that because the driver has violated a town ordinance, the citation will not affect the driver's driving record. This statement is in material conflict with the statement on the ticket states that "If you fail to post bond or personally appear in court on the assigned date, your home state's Motor Vehicle Division will be notified to suspend your license until you have cleared this matter with the trial court." The letter does state, however, that if the driver fails to appear in court, the Town of Ridgeland may issue a bench warrant for the driver's arrest or take action to suspend the driver's license.
- 39. Defendant Hodges justified the mailing of traffic tickets to alleged violators in a letter that appears to be a press release, dated August 30, 2010:

We understand that mailing a traffic ticket is not the standard practice, however, using the U.S. Mail is supported by case law. The Department of Motor Vehicles permits the suspension of drivers license by mail.

Subpoenas are sent by mail. Multi-million dollar lawsuits are processed by mail and the list goes on and on. If it is not permissible for justice to be administered via U.S. Mail, then South Carolina's legal system would shut down. (Exhibit G.)

- 40. Defendant Hodges letter to his constituents in this regard is completely erroneous, as lawsuits must be served on individuals personally in both state and federal courts and must be served personally or via certified mail to registered agents for service of process. Likewise, subpoenas must be served in the same manner as service of process in federal and state courts. Even with these rules in place, the South Carolina legal system remains operational.
- 41. The Town's jurisdiction is only related to a seven mile stretch of I-95. Most drivers ticketed for speeding are traveling from out of state and simply pay the fine to avoid the hassle of traveling back to South Carolina to attend traffic court. The amount of the fine ranges from \$100.00 to \$300.00.
- 42. According to the the testimony of Defendant Hodges, approximately 8000 citations have been processed in the past 5 months. This materially conflicts with statements made by iTraffic in a presentation to the Newport, Tennessee city council where the iTraffic representative stated that the Ridgeland Police Department was issuing 1500 violations weekly.
- 43. At fines ranging from \$100-\$300, this is an extremely profitable way for the Town to generate revenue, especially considering the fact that the majority of people stopped are traveling through South Carolina to an out of state destination and will likely pay the fine to avoid traffic court likely due to the

- fact that the expense of returning to Ridgeland to contest the illegal ticket far exceeds the cost of simply paying the fine.
- 44. iTraffic pays the salary of the Town's two traffic officers and dictates when and whether the officers will be deployed; in return the Town of Ridgeland splits the profits from the traffic tickets with iTraffic.
- 45. While the letter sent under the signature of Richard Woods states that the Ticket, if fully paid, will not appear on a person's driving record, Woods letter threatens to initiate action to suspend the driver's license if the bond amount is not paid and the driver fails to attend Court on the date specified on the ticket even though Defendants know they do not have jurisdiction to issue the ticket outside of Jasper County and know they are attempting to collect an unlawful debt.
- 46. While Woods letter states that the violation will not appear on the person's driving record, the South Carolina Uniform Traffic Ticket informs the person that the failure to post bond or appear in court will result in notification of the person's home state Motor Vehicle Division for action to suspend the person's driver's license.
- 47. Based on the testimony of Hodges to the Senate Subcommittee, the ticket is not written by the officer. However, each time a ticket is mailed with an officer's name on it and mailed to an alleged violator, the ticket has been falsified by one or more Defendants, as the ticket notes the date of arrest is the same as the date of the violation, notwithstanding that Defendants know that the ticket will neither be mailed nor received until well after the date of

- the offense. In fact, the Town of Ridgeland's own website makes a contrary statement, confirming that "It could take up to one week to process and mail a South Carolina Uniform Traffic Citation."
- 48. The Ridgeland Police Department issues South Carolina Uniform Traffic Tickets via United States Mail knowing that such service is improper to effectuate an arrest.
- 49. No where does Woods' letter or the alleged arresting officer state that the mailing of the letter is not proper service of a traffic ticket or that the officers are exceeding their territorial jurisdiction when attempting to serve the ticket on a driver outside of Jasper County.
- 50. Upon information and belief, if an alleged violator appears and attempts to contest the ticket it is dismissed solely to allow the Defendants to continue to operate their scheme.
- Defendant Hodges testified that if the alleged violator does not attend the trial as scheduled on the traffic ticket, a trial does not take place that day in the person's absence. Instead, Defendant Hodges testified before the South Carolina Senate Subcommittee that Ridgeland then sends the ticket via registered mail to the alleged violator. Defendant Hodges did not say what happened if the registered mail is refused, including whether Defendants will proceed with a trial in absence, seek a bench warrant, or seek to notify the home state's Department of Motor Vehicles of the alleged offense.
- 52. In response to a FOIA request, the Town of Ridgeland supplied what appears to be the purported second letter, which does not come from the Ridgeland

Police Department. Rather it comes from the municipal court under the signature of the Clerk of Court, Sandy Hall. The letter is reproduced as follows:

SECOND NOTICE AND FINAL NOTICE OF I-95 SPEEDING VIOLATION PRIOR TO DRIVER'S LICENSE SUSPENSION FILING

Payment for a South Carolina Uniform Traffic Ticket recently issued to you has not been received by the required date nor did you appear in traffic court as scheduled. Your non-payment of a speeding violation is a serious offense and may result in:

- 1. A bench warrant for your arrest; and/or,
- 2. Suspension of your driver's license.

The Municipal Court will prosecute you to the fullest extent permitted by law for non-payment.

Payment must be received no later than Five (5) business days from the date of this letter to stop further action from being taken by the Court for collection of the fine. (Exhibit H.)

53. Shockingly, the Municipal Court sends the second notice and apparently does not notify the individual of a rescheduled trial and threatens criminal prosecution, even though the South Carolina Supreme Court has emphatically said that municipal judges and magistrate judges cannot prosecute offenses and cannot issue bench warrants of their own accord and must respond to appropriate prosecutions by law enforcement. In The Matter Of Newberry County Magistrate Mark E. English, 367 S.C. 297, 625 S.E.2d 919 (2006).

- 54. In what might be the most troubling aspect of the program, the officers routinely issue tickets without probable cause, as they are not the individuals matching photographs and driver information, as that is delegated to iTraffic. The officers do not get affidavits from the iTraffic personnel or review photographs of Drivers' Licenses to match evidence collected from the highway.
- 55. Moreover, Defendants recognize that issuance of tickets are without probable cause. According to the Town's website, even if the ticket is issued to a person who was not driving the vehicle at the time the iTraffic unit photographed the alleged speeding violation, that person must pay the ticket or appear in Court.
- 56. Shockingly, Defendants will not dismiss the ticket when they issue one that does not match the driver of the vehicle, insisting that the alleged violator prove his or her innocence and also prove who actually was driving the vehicle. On its website, the Town states:

You may also mail a copy of the driver's license of the driver of the violating vehicle along with a copy of your license to the Town of Ridgeland, I-95 Public Safety Program, P.O. Box 1119, Ridgeland, SC 29936. Please enclose enlarged clear copies of yours and the violator's driver licenses and your day time telephone number. Please call (843) 726-9000 with any question about the identity of the violator.

57. The above statement is telling and provides evidence that Defendants issue tickets without probable cause because if they were properly matching photographs of driver's licenses with the photographic evidence retrieved from the mobile home unit, Defendants would have no need to request the

- ticketed individual to send in his or her driver's license. Defendants would already have a copy of the ticketed individual's driver's license.
- 58. Moreover, asking that the driver's licenses be enlarged evidences some question by the Defendants of the ability to match conventional driver's license photographs with the photographic evidence collected from the interstate motor home.

IV. Plaintiff Marcos Bognar

- 59. Plaintiff Bognar was allegedly photographed by the iTraffic unit on November 20, 2010 and was alleged to have been traveling 82 miles per hour in a 70 miles per hour speed zone.
- 60. Officer D.R. Swinehamer issued a ticket noting an arrest date of November 20, 2010, although the ticket was not mailed to Plaintiff Bognar until several days later. Defendants falsified the date of arrest on the traffic ticket knowing that it would not be mailed or received until several days later. (Exhibit I.)
- At the time the ticket was issued, the Ridgeland Police Department did not have probable cause to believe Plaintiff Bognar was driving the vehicle since no employee of the Ridgeland Police Department attempted to match photographs of the alleged violation with known photographs of Plaintiff Bognar or with Plaintiff Bognar himself.
- 62. On information and belief, Officer D.R. Swinehamer never mailed Plaintiff
 Bognar the ticket and instead the ticket was mailed under a cover letter from
 Defendant Woods several days after the alleged violation.

- 63. Plaintiff Bognar was charged with a municipal ordinance violation, although the charging document was a South Carolina Uniform Traffic Ticket and not an ordinance summons.
- 64. Moreover, the traffic ticket was not countersigned by a deputy in New Jersey where the traffic ticket was sent.
- 65. Plaintiff Bognar retained counsel and requested a jury trial on this matter. He awaits a trial by jury but has already incurred damages by having to deal with the matter and retain counsel.

V. Plaintiff Andrew Skorjanc

- 66. Plaintiff Skorjanc was allegedly photographed by the iTraffic unit on November 23, 2010 and was alleged to have been traveling 81 miles per hour in a 70 miles per hour speed zone. Plaintiff Skorjanc was also allegedly photographed by the iTraffic unit on November 27, 2010 and was alleged to have been traveling 84 miles per hour in a 70 miles per hour speed zone.
- 67. Officer D.R. Swinehamer issued two tickets noting arrest dates of November 23, 2010 and November 27, 2010, although the tickets were not mailed to Plaintiff Skorjanc until several days later. Defendants falsified the dates of arrest on the traffic tickets knowing that they would not be mailed or received until several days later. (Exhibit J.)²
- 68. At the time the ticket was issued, the Ridgeland Police Department did not have probable cause to believe Plaintiff Skorjanc was driving the vehicle since no employee of the Ridgeland Police Department attempted to match

² Although only one cover letter is attached as Exhibit J, upon information and belief the second cover letter is substantially similar to the cover letter provided.

- photographs of the alleged violation with known photographs of Plaintiff Skorjanc or with Plaintiff Skorjanc himself.
- 69. On information and belief, Officer D.R. Swinehamer never mailed Plaintiff
 Skorjanc the tickets and instead the tickets were mailed under a cover letter
 from Defendant Woods several days after the alleged violation.
- 70. Plaintiff Skorjanc was charged with a municipal ordinance violation, although the charging document was a South Carolina Uniform Traffic Ticket and not an ordinance summons.
- 71. Moreover, the traffic ticket was not countersigned by a deputy in North Carolina where the traffic ticket was sent.
- 72. Plaintiff Skorjanc retained counsel and requested jury trials on these matters.

 He awaits a trial by jury but has already incurred damages by having to deal with the matter and retain counsel.

VI. Plaintiff Paul Liebrecht

- 73. Plaintiff Liebrecht was allegedly photographed by the iTraffic unit on November 19, 2010 and was alleged to have been traveling 81 miles per hour in a 70 miles per hour speed zone.
- 74. Officer J. Lowther issued a ticket noting an arrest date of November 19, 2010, although the ticket was not mailed to Plaintiff Liebrecht until several days later. Defendants falsified the date of arrest on the traffic ticket knowing that it would not be mailed or received until several days later. (Exhibit K.)³

³ Upon information and belief, the cover letter which Plaintiff Liebrecht received signed by Richard V. Woods, Chief of Police, is substantially similar to the cover letters identified in Exhibits I and J.

- 75. At the time the ticket was issued, the Ridgeland Police Department did not have probable cause to believe Plaintiff Liebrecht was driving the vehicle since no employee of the Ridgeland Police Department attempted to match photographs of the alleged violation with known photographs of Plaintiff Liebrecht or with Plaintiff Liebrecht himself. In fact, if Defendants would have tried to match any photographs or biographical information, Defendants would have known that they would have mailed the ticket to the wrong person.
- 76. On information and belief, Officer J. Lowther never mailed Plaintiff
 Liebrecht the ticket and instead the ticket was mailed under a cover letter
 from Defendant Woods several days after the alleged violation.
- 77. Plaintiff Liebrecht was charged with a municipal ordinance violation, although the charging document was a South Carolina Uniform Traffic Ticket and not an ordinance summons.
- 78. Moreover, the traffic ticket was not countersigned by a deputy in Virginia where the traffic ticket was sent.
- 79. Plaintiff Liebrecht never received the ticket until well after his court date passed. Fortunately, his spouse, acting on his behalf, retained counsel who requested a jury trial on this matter. He awaits a trial by jury but has already incurred damages by having to deal with the matter and retain counsel.

VII. RICO Allegations

The I-95 Speed Trap Enterprise

- 80. Plaintiffs, the class members, and Defendants are "persons" within the meaning of 18 U.S.C. § 1961(3).
- 81. Based upon Plaintiffs' current knowledge, the following persons constitute a group of persons associated in fact that Plaitniffs refer to as the "I-95 Speed Trap Enterprise": (1) Gary Hodges; (2) Richard V. Woods; and (3) iTraffic Safety, LLC.
- 82. The I-Traffic Speed Trap Enterprise is an ongoing organization that engages in, and whose activities affect, interstate commerce.
- 83. While Defendants participated in and are part of the I-95 Speed Trap Enterprise, they also have an existence separate and apart from the enterprise.
- 84. The members of the I-95 Speed Trap Enterprise act with a common purpose of increasing revenue through improper and unconstitutional enforcement of a municipal violation to increase the profits received by Defendants.
- 85. The I-95 Speed Trap Enterprise has an ascertainable structure separate and apart from the pattern of racketeering activity in which Defendants have engaged in. The primary decision-maker within the enterprise is Gary Hodges who directs the activities of the enterprise; iTraffic is tasked with implementation and works in conjunction with Defendant Woods to carry out the scheme.
- 86. The Defendants control and operate the I-95 Speed Trap Enterprise through a variety of means, including, but not limited to, the following:
 - a) by investing funds to develop and implement the technology for the illegal speed traffic enforcement;

- b) by providing dedicated officers and equipment to staff the mobile traffic unit;
- c) by controlling the scheduling of the officers and unit deployment to ensure a maximum number of tickets are issued;
- d) by providing private staff to complete administrative work on tickets so the officers do not have to investigate their own tickets;
- e) by splitting the profits received from the tickets;
- f) by making false statements in the issuance of tickets; and
- g) by issuing tickets without probable cause.

Predicate Acts

Mail Fraud, Wire Fraud, and Collection of An Unlawful Debt

- 87. Section 1961(1) of RICO provides that "racketeering activity" includes any act indictable under 18 U.S.C. § 1341 (relating to mail fraud) and 18 U.S.C. § 1343 (relating to wire fraud). As set forth below, Defendants have engaged, and continue to engage, in violating each of these laws to effectuate their scheme.
- 88. For the purpose of executing and/or attempting to execute the above described scheme to defraud or obtain money by means of false or fraudulent pretenses, representations or promises, Defendants Hodges, Woods, and iTraffic, in violation of 18 U.S.C. § 1341, caused matter and things to be delivered by the Postal Service. These acts were done intentionally and knowingly with the specific intent to advance Defendants' scheme, or with knowledge that the use of the mails would follow in the ordinary course of

- business, or that such use could have been foreseen, even if not actually intended.
- 89. Defendants carried out their scheme in different states and could not have done so unless they used the Postal Service or private or commercial interstate carriers.
- 90. For the purpose of executing and/or attempting to execute the above described scheme to defraud or obtain money by means of false pretenses, representations, or promises, Defendants Hodges, Woods, and iTraffic, in violation of 18 U.S.C. § 1343, transmitted, caused to be transmitted and/or received by means of wire communication in interstate commerce, various writings, signs, and signals. These acts were done intentionally and knowingly with the specific intent to advance Defendants' scheme, or with knowledge that the use of wire communications would follow in the ordinary course of business, or that such use could have been foreseen, even if not actually intended.
- 91. The matter and things sent by the Defendants via the Postal Service or private commercial carrier or other interstate media include, *inter alia*:
 - a) Website materials that intentionally misled Plaintiffs and Class Members regarding the legality of the tickets and the consequences of failing to pay the tickets;
 - b) Correspondence that intentionally misled Plaintiffs and Class Members regarding the consequences of paying the fine for the ticket or failing to pay the fine for the ticket;

- c) Correspondence that intentionally provided different statements regarding the collateral consequences of the ticket;
- d) The ticket that made materially false representations regarding the date of the arrest;
- e) Correspondence that failed to disclose Defendants' illegal scheme and intent to generate profits through unconstitutional arrests.
- 92. Other matters and things sent through or received from the Postal Service, private or commercial carrier or interstate wire transmission by Defendants included information or communications in furtherance of, or necessary to effectuate the scheme, including fines paid by wire transfer, mail, or common carrier. These payments were the result of Defendants attempt to collect unlawful debts, which also constitute predicate acts under RICO.
- 93. Defendants' misrepresentations, acts of concealment and failures to disclose were knowing and intentional, and made for the purpose of deceiving Plaintiffs and the Class and obtaining their property for Defendants' gain.
- 94. The failure to call Plaintiffs or any other class member's case for a jury trial further evidence and intent to avoid legal challenge and to enable them to continue to operate the scheme.
- 95. Defendants either knew or recklessly disregard the fact that the misrepresentations and omissions described above were material, and Plaintiffs and the Class relied on the misrepresentations and omissions set forth above.

96. As a result of Defendants' fraudulent scheme, Defendants have obtained money and property belonging to Plaintiffs and Class Members, and Plaintiffs and the Class have been injured in their business or property by the Defendants' overt acts of mail fraud, wire fraud, and collection of unlawful debts.

Pattern of Racketeering Activity

- 97. Defendants did knowingly, willfully, and unlawfully conduct or participate in the affairs of the I-95 Speed Trap Enterprise through a "pattern of racketeering activity," within the meaning of 18 U.S.C. §§ 1961(1), 1961(5) and 1962(c). The racketeering activity was made possible by the Defendants' regular and repeated use of the facilities and services of Defendant iTraffic Safety, LLC.
- 98. Defendants committed or aided and abetted in the commission of at least two acts of racketeering activity, *i.e.*, indictable violations of 18 U.S.C. §§ 1341, 1343, 1956 and 1957 and collection of unlawful debt as described above, within the past ten years. In fact, Defendants have committed several thousand acts of racketeering activity. The acts of racketeering were not isolated, but rather had the same or similar purposes, participants, method of commission, and victims, including Plaintiffs and Class Members.
- 99. The multiple acts of racketeering activity which Defendants committed and/or conspired to aid and abet or aided and abetted in the commission of, were related to each other, and amount to and pose a threat of continued

racketeering activity, and therefore constitute a "pattern of racketeering activity" as defined in 18 U.S.C. § 1961(5).

VIII. Class Action Allegations

100. This case is brought as a class action under Rules 23(b)(2) and 23(b)(3) of the Federal Rules of Civil Procedure. The proposed classes would be defined as follows:

All persons who were sent a State of South Carolina Uniform Traffic Ticket in the mail for violation of town ordinance from Ridgeland Police Department for speeding on I-95 and have demanded a jury trial. Excluded from this class definition are individuals whose mailing address is within Jasper County, South Carolina.

- 101. Plaintiffs believe that the class is comprised of several thousand drivers who received a State of South Carolina Uniform Traffic Ticket from the Ridgeland Police Department. The joinder of all drivers in one lawsuit is impracticable, and the disposition of claims in this transaction will provide a substantial benefit both to the parties and to the Court.
- 102. Plaintiffs are entitled to have this cause of action maintained as a class action pursuant to Rule 23 for the following non-exclusive reasons:
 - a) The persons constituting the class are so numerous that individual joinder of all parties is impracticable;
 - b) Common questions of law and fact exist between the class representatives and the unnamed members of the Plaintiff class;
 - c) The class representative's claims are typical of the claims of the class;

- d) The Defendants' defenses against the class representatives, to the extent any will be asserted, are typical of the claims of the class;
- e) The named Plaintiffs are representative of the Plaintiff class and members of the Plaintiff class are so situated as to provide adequate representation for the unnamed Plaintiff class members;
- f) The case is primarily for injunctive relief and monetary relief is incidental to the injunctive relief sought;
- g) The common questions of law and fact involved in this matter predominate over questions affecting other class members; and
- h) The prosecution of separate actions by Plaintiff class members will create serious risk of inconsistent or varying adjudications that may prejudicially affect the claims of other class members in subsequent litigation.
- 103. The class action is a superior procedural vehicle for this litigation because the primary objective of the class action, economies of time, effort, and expense, will be achieved and the class action may be more easily managed than some other procedural vehicle considering the opportunity to afford reasonable notice of significant phases of the litigation, including, *inter alia*, discovery to the Plaintiff class members and the Defendants.
- 104. The named Plaintiffs' damages are not substantially different from the damages of other members of the Plaintiff class. The Plaintiffs will fully and adequately protect the interests of the other members of the Plaintiff class who are too numerous to be named individually and to individually appear in this proceeding.

- 105. There is a well-defined community of interest and the questions of law and fact affecting the parties to be represented.
- 106. The claims or defenses of the representative parties are typical of the claims or defenses applicable to the entire class.
- 107. The Plaintiffs have retained counsel competent in the prosecution of this type of litigation.
- 108. The questions of law and fact applicable to the entire Plaintiff class predominate over questions that affect class members, including the following issues:
 - a) Whether a municipal court has jurisdiction over a driver if the driver was served with the ticket via United States Mail;
 - b) Whether personal service is required for a municipal violation;
 - c) Whether a municipal officer may arrest an individual with the service of a
 State of South Carolina Uniform Traffic Ticket outside of the municipality
 that is the officer's jurisdiction;
 - d) Whether a municipal officer may arrest an individual with the service of a
 State of South Carolina Uniform Traffic Ticket outside of the county in
 which the municipality exists;
 - e) Whether Defendants Woods and the Town of Ridgeland Police

 Department issue State of South Carolina Uniform Traffic Tickets without

 possessing probable cause to believe the person named on the ticket

 committed a traffic violation;

- f) Whether the false statements made on the South Carolina Uniform Traffic

 Ticket that is mailed to alleged violators constitutes mail fraud;
- g) Whether the false statements made on the letter from Defendant Woods that is mailed to alleged violators constitutes mail fraud;
- h) Whether the false statements on the Town's website constitutes wire fraud;
- i) Whether Defendants conspired to collect unlawful debts and conspired to use the mails and wires to collect said unlawful debts;
- j) Whether the issuance of the State of South Carolina Uniform Traffic
 Ticket by mail outside of the officer's jurisdiction is an unconstitutional
 arrest; and
- k) Whether Defendants' procedures for issuance of tickets, collection, and forfeiture of bond constitute a due process violation.
- 109. Because of the size of some of the individual class member claims, few, if any, class members could afford to seek legal action for the wrongs complained of herein.
- 110. The Plaintiffs and the class alleged that Defendants conspired to violate their civil rights to issue and improperly serve illegal State of South Carolina Uniform Traffic Tickets primarily for the purpose to generate revenue for the Town.
- 111. The Plaintiffs and the class have suffered damages as a result of the Defendants' racketeering violations by paying money for attorneys or otherwise expending money to demand jury trials.

FOR A FIRST CAUSE OF ACTION (Violation of 18 U.S.C. § 1962(c)—RICO Against Defendants (in their individual capacities) Hodges, Woods, and iTraffic)

- 112. Plaintiffs repeat and reallege paragraphs 13 111 as if fully restated herein.
- 113. As set forth above, Defendants have violated 18 U.S.C. § 1962(c) by conducting, or participating directly or indirectly in the conduct of the affairs of the I-95 Speed Trap Enterprise through a pattern of racketeering, including acts indictable under 18 U.S.C. §§ 1341 and 1343.
- 114. As a direct and proximate result, Plaintiffs and members of the Class have been injured in their business or property by the predicate acts that make up Defendants' pattern of racketeering activity through the I-95 Speed Trap Enterprise.

FOR A SECOND CAUSE OF ACTION (Violation of 18 U.S.C. § 1962(d)—RICO Against Against Defendants (in their individual capacities) Hodges, Woods, and iTraffic)

- 115. Plaintiffs repeat and reallege paragraphs 13 114 as if fully restated herein.
- 116. In violation of 18 U.S.C. § 1962(d), Defendants, as set forth above, conspired to violate 18 U.S.C. § 1962(c). The conspiracy was commenced at least as early as July, 2010 and continues. The object of the conspiracy is to issue unlawful traffic tickets and collect the proceeds of those tickets for Defendants' profits.
- 117. As set forth above, each of the Defendants knowingly, willfully, and unlawfully agreed and combined to conduct or participate, directly or indirectly, in the conduct of the affairs and activities of the I-95 Speed Trap

- Enterprise through a pattern of racketeering activity, including acts indictable under 18 U.S.C. §§ 1341 and 1343 in violation of 18 U.S.C. § 1962(c).
- 118. Defendants committed numerous overt acts of racketeering activity or other wrongful activity in furtherance of such conspiracy.
- 119. The purpose of the acts that caused injury to Plaintiffs and Class Members was to advance the overall objective of the conspiracy and the harm to the Plaintiffs and Class Members was a reasonably foreseeable consequence of Defendants' scheme.
- 120. As a direct and proximate result, Plaintiffs and Class Members have been injured in their business or property by the Defendants' conspiracy and by the predicate acts which make up the Defendants' pattern of racketeering activity through the I-95 Speed Trap Enterprise.

FOR A THIRD CAUSE OF ACTION (Civil Conspiracy as to the Town of Ridgeland, the Ridgeland Police Department and iTraffic Safety, LLC)

- 121. Plaintiffs repeat and reallege paragraphs 13 120 as if fully restated herein.
- 122. Defendants Town of Ridgeland, the Ridgeland Police Department and iTraffic Safety, LLC conspired and agreed to unlawfully arrest Plaintiffs and Class Members as outlined above with the purpose of causing special damage to Plaintiffs.
- 123. Plaintiffs and Class members are entitled to judgment against Defendants

 Town of Ridgeland, the Ridgeland Police Department and iTraffic Safety,

 LLC for their actual damages and punitive damages for Defendants' civil

 conspiracy.

JURY DEMAND

124. Plaintiffs demand a trial by jury.

PRAYER FOR RELIEF

WHEREFORE, Plaintiffs, on behalf of themselves and all others similarly situated, pray that this Honorable Court enter judgment against Defendant as follows:

- 1. For an Order declaring that the action be maintained as a class action under the appropriate provisions of Rule 23(b)(2) and Rule 23(b)(3) of the Federal Carolina Rules of Civil Procedure, and appointing Plaintiffs and their counsel to represent the Class;
- 2. For actual, compensatory, and punitive damages against Defendants in favor of Plaintiffs and the Class;
- For a permanent injunction prohibiting Defendants from operating the I-95
 Public Safety Program, otherwise defined as the I-95 Speed Trap
 Enterprise;
- 4. For attorneys' fees and costs pursuant to 42 U.S.C. § 1988 and 18 U.S.C. § 1964(c); and
- 5. For any such relief as the Court deems just and proper.

RESPECTFULLY SUBMITTED, this __27th__ day of ___May, 2011.

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